Michigan Department of Treasury
496 (02/06)

Auditing Procedures Report

			2 of 1968, as		d P.A. 71 of 1919	, as amende	ed.			
Loc	al Unit	of Go	vernment Typ	е			Local Unit Na			County
-	Coun		⊠City	□Twp	□Village	Other	City of CI		· · · · · · · · · · · · · · · · · · ·	Oakland
1	al Yea				Opinion Date			Date Audit Report Submitte	ed to State	
L	30-2				10-2-2007			12-4-2007		
	affirm									
			•		licensed to p		•			
					erial, "no" resp ments and rec			osed in the financial staten	nents, includ	ding the notes, or in the
	YES	8	Check ea	ch applic	able box belo	ow. (See	instructions fo	or further detail.)		
1. All required component units/funds/agencies of the local unit are included in the financial statements and/or disclosed in the reporting entity notes to the financial statements as necessary.										
2.		$\boxtimes$						unit's unreserved fund bal budget for expenditures.	ances/unres	stricted net assets
3.	$\times$		The local	unit is in c	compliance wit	h the Unit	form Chart of	Accounts issued by the De	epartment of	f Treasury.
4.	×		The local	unit has a	dopted a budo	get for all	required fund	S.		
5.	×		A public h	earing on	the budget wa	as held in	accordance v	vith State statute.		
6.	×				ot violated the ssued by the L			, an order issued under the Division.	e Emergenc	y Municipal Loan Act, or
7.	×		The local	unit has n	ot been deling	uent in di	stributing tax	revenues that were collect	ed for anoth	ner taxing unit.
8.	×		The local	unit only h	olds deposits	/investme	nts that comp	ly with statutory requireme	ents.	
9.	X							s that came to our attention sed (see Appendix H of Bu		in the <i>Bulletin for</i>
10.	X		that have	not been p	oreviously con	nmunicate	ed to the Loca			ring the course of our audit f there is such activity that has
11.		×	The local	unit is free	of repeated o	comments	from previou	s years.		
12.	X		The audit	opinion is	UNQUALIFIE	D.				
13.	×				omplied with C		or GASB 34 a	s modified by MCGAA Sta	tement #7 a	and other generally
14.	×		The board	or counci	il approves all	invoices	orior to payme	ent as required by charter of	or statute.	
15.	×		To our kno	owledge, b	oank reconcilia	ations that	were reviewe	ed were performed timely.		
incli des I, th	uded cription	in thon(s) dersig	of the auth of the auth gned, certif	other aud ority and/ y that this	it report, nor or commissior statement is o	do they on. complete a	and accurate			ne audited entity and is not me(s), address(es), and a
We	have	enc	losed the	following	:	Enclosed	Not Requir	ed (enter a brief justification)		
Fina	ancia	I Stat	ements			$\boxtimes$				
The	lette	r of C	Comments	and Reco	mmendations	$\boxtimes$				
Oth	er (De	escribe	)							
			ccountant (Fir ne, Lutz ar		Plymouth LI	_P		Telephone Number 734-453-8770		
	t Addr		Ann Arboi	Trail				City Plymouth	1 1	<sup>Zip</sup> 48170
Auth	orizing	SPA:	Signature R. W	es	_ CPA		rinted Name David R. Will	iamson	License Nur 12382	mber

### CITY OF CLAWSON Oakland County, Michigan

### **AUDITED FINANCIAL REPORT**

For the Fiscal Year Ended June 30, 2007

### <u>CITY OF CLAWSON</u> For the Year Ended June 30, 2007

### Table of Contents

### **INTRODUCTORY SECTION**

Table of Contents

FIN	NANCIAL SECTION	<u>Page</u>
	Independent Auditor's Report	1-2
	Management's Discussion and Analysis	3-9
	Basic Financial Statements:	
	Government Wide Financial Statements:	
	Statement of Net Assets	10
	Statement of Activities	11-12
	Fund Financial Statements:	
	Balance Sheet – Governmental Funds	13
	Statement of Revenues, Expenditures, and Changes in Fund Balance – Governmental Funds	14
	Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balance of Governmental Funds to the Statement of Activities	15
	Balance Sheet – Proprietary Funds	16
	Statement of Revenues, Expenses, and Changes In Fund Equity – Proprietary Funds	17
	Statement of Cash Flows – Proprietary Funds	18
	Statement of Fiduciary Net Assets	19
	Statement of Changes in Fiduciary Net Assets	20
	Notes to Financial Statements	21-45

### <u>CITY OF CLAWSON</u> For the Year Ended June 30, 2007

### Table of Contents

FINANCIAL SECTION	<u>Page</u>
Required Supplementary Information:	
Defined Benefit Pension Plans - Trend Information	46-47
Individual Fund Statements and Schedules:	
Statement of Revenues , Expenditures and Changes in Fund Balance - Budget and Actual – General Fund	48-49
Statement of Revenues , Expenditures and Changes in Fund Balance - Budget and Actual – Major Street Fund	50
Other Supplementary Information:	
Combining Fund Statements and Schedules:	
Combining Balance Sheet – Nonmajor Governmental Funds	51
Combining Statement of Revenues, Expenditures and Changes in Fund Balance – Nonmajor Governmental Funds	52

FINANCIAL SECTION

### POST, SMYTHE, LUTZ and ZIEL

of Plymouth LLP Certified Public Accountants

TELEPHONE (734) 453-8770 FAX (734) 453-0312

#### **PLYMOUTH**

1034 WEST ANN ARBOR TRAIL P.O. BOX 5520 PLYMOUTH, MI 48170-1502 Dennis M. Siegner, C.P.A., C.V.A. David R. Williamson, C.P.A. Jane F. Wang, C.P.A. Rana M. Emmons, C.P.A. **BLOOMFIELD HILLS** 

 $\begin{array}{c} 3707~\rm WEST~MAPLE~ROAD\\ SUITE~101\\ BLOOMFIELD~HILLS,~MI~~48301\text{-}3212 \end{array}$ 

Jennifer A. Galofaro, C.P.A., C.V.A. Susan H. Bertram, C.P.A.

Independent Auditor's Report

October 2, 2007

To the Honorable Mayor and Members of the City Council City of Clawson, Michigan

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Clawson, Michigan as of and for the year ended June 30, 2007, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City of Clawson's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Clawson as of June 30, 2007, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

The management's discussion and analysis and the defined benefit pension plans-trend information, as listed in the table of contents, are not a required part of the basic financial statements but are supplementary information required by accounting principles generally

Honorable Mayor and Members of the City Council City of Clawson, Michigan

accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on them.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Clawson's basic financial statements. The accompanying other supplementary information, as identified in the table of contents, is presented for purposes of additional analysis and is not a required part of the basic financial statements. The other supplementary information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Respectfully,

Post, Southe, Kutne Zil og Plymoth

Post, Smythe, Lutz and Ziel of Plymouth LLP Certified Public Accountants

425 North Main Street / Clawson, Michigan 48017 (248) 435-4500 FAX (248) 435-0515

### Management's Discussion and Analysis

As management of the City of Clawson, we offer readers of the City of Clawson's financial statements this narrative overview and analysis of the financial activities of the City of Clawson for the fiscal year ended June 30, 2007.

### **Financial Highlights**

- The assets of the City of Clawson exceeded its liabilities at the close of the most recent fiscal year by \$13,146,811 (net assets). Of this amount, \$5,098,101 (unrestricted net assets) may be used to meet the City's ongoing obligations to citizens and creditors.
- As of the close of the current fiscal year, the City of Clawson's governmental funds reported combined ending fund balances of \$10,495,079, an increase of \$7,782,818 in comparison with the prior year. Approximately 96 percent of this amount, \$10,093,663 is available for spending at the government's discretion (unreserved fund balance).
- The City of Clawson's total debt increased by \$9,095,586 during the current fiscal year.

#### Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the City of Clawson's basic financial statements. The City of Clawson's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-wide financial statements.** The government-wide financial statements are designed to provide readers with a broad overview of the City of Clawson's finances, in a manner similar to a private-sector business.

The statement of net assets presents information on all of the City of Clawson's assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the City of Clawson is improving or deteriorating.

The statement of activities presents information showing how the City's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused leave time).

POLICE & FIRE (248) 435-5000 Fax (248) 435-4847 PUBLIC WORKS (248) 288-3222 Fax (248) 288-3973

RECREATION (248) 589-0334 Fax (248) 588-5013 LIBRARY (248) 588-5500 Fax (248) 588-3114 Both of the government-wide financial statements distinguish functions of the City of Clawson that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City of Clawson include general government, public safety, highways and streets, sanitation, and culture and recreation. The business-type activities of the City of Clawson include the water and sewer system and senior citizen housing.

The government-wide financial statements include not only the City of Clawson itself (known as the *primary government*), but also a legally separate downtown development authority for which the City of Clawson is financially accountable. Financial information for this component unit is reported separately from the financial information presented for the primary government itself.

The government-wide financial statements can be found on pages 10-12 of this report.

**Fund financial statements.** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City of Clawson, like other state and local governments, used fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City of Clawson can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

**Governmental funds.** Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balance provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City of Clawson maintains seven individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balance for the general fund, the major street fund, and the 2007 capital improvement capital projects fund which are considered to be major funds. Data from the other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements elsewhere in this report.

A budgetary comparison statement has been provided for the general fund and the major street fund, to demonstrate compliance with their annual appropriated budgets.

**Proprietary funds.** The City of Clawson maintains two different types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City of Clawson used enterprise funds to account for its water and sewer system and for its senior citizen housing. Internal service funds are an accounting device used to accumulate and allocate costs internally among the City of Clawson's various functions. The City of Clawson uses an internal service fund to account for its fleet of vehicles. Because both of these services predominantly benefit governmental rather than business-type functions, they have been included within governmental activities in the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the water and sewer system and for senior citizen housing, the first of which is considered to be a major fund of the City of Clawson.

**Fiduciary funds.** Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are *not* reflected in the government-wide financial statement because the resources of those funds are *not* available to support the City of Clawson's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

**Notes to the financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

**Other information.** In addition to the basic financial statements and accompanying notes, this report also presents certain *required supplementary information* concerning the City of Clawson's progress in funding its obligation to provide pension benefits to its employees. This information can be found on pages 46-47 of this report.

The combining statements referred to earlier in connection with the nonmajor governmental funds are presented immediately following the required supplementary information on pensions. Combining and individual fund statements and schedules can be found on pages 48-52 of this report.

### **Government-wide Financial Analysis**

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. In the case of the City of Clawson, assets exceeded liabilities by \$13,146,811 at the close of the most recent fiscal year.

By far the largest portion of the City of Clawson's net assets (61 percent) reflects its investment in capital assets (e.g., land, buildings, vehicles, office equipment, furniture, and other equipment); less any related debt used to acquire those assets that are still outstanding. The City of Clawson used these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City of Clawson's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

### City of Clawson's Net Assets

### CITY OF CLAWSON Net Assets

	Governmental			Busine	ss-t	ype				
		Activi	ties	Activ	es	Total				
		2007	2006	2007		2006	2007			2006
Current and Other Assets	\$	12,318,625	\$ 3,938,624	\$ 1,630,484	\$	1,650,662	\$	13,949,109	\$	5,589,286
Capital Assets		5,654,100	2,898,761	13,047,996		13,267,814		18,702,096		16,166,575
Total Assets		17,972,725	6,837,385	14,678,480		14,918,476		32,651,205		21,755,861
Long-term Liab Outstanding		10,042,156	635,979	8,023,426		8,334,017		18,065,582		8,969,996
Other Liabilities		1,209,981	488,457	228,831		463,528		1,438,812		951,985
Total Liabilities		11,252,137	1,124,436	8,252,257		8,797,545		19,504,394		9,921,981
Net Assets:										
Invested in Capital Assets,										
net of related debt		2,975,615	2,686,345	5,073,095		4,983,036		8,048,710		7,669,381
Unrestricted		3,744,973	3,026,604	1,353,128		1,137,895		5,098,101		4,164,499
Total Net Assets	\$	6,720,588	\$ 5,712,949	\$ 6,426,223	\$	6,120,931	\$	13,146,811	\$	11,833,880

The remaining balance of *unrestricted net assets* (\$5,098,101) may be used to meet the City's ongoing obligations to citizens and creditors.

At the end of the current fiscal year, the City of Clawson is able to report positive balances in all three categories of net assets, both for the government as a whole, as well as for its separate governmental and business-type activities.

During the current fiscal year, net assets increased by \$1,312,931, as a result of operational surpluses in government and business activities.

Governmental activities. Governmental activities increased the City of Clawson's net assets by \$1,007,639. Increases in property tax revenue, interest income, and modest increases to expenditures are the major reasons for the increase in net assets.

	Gover Act	nme tivitie		Business Activities				To			
	2007		2006		2007		2006		2007		2006
Revenues:											
Program Revenues:											
Charges for Services	\$ 926,132	\$	779,084	\$	3,328,169	\$	3,122,434	\$	4,254,301	\$	3,901,518
Operating Grants & Contributions	797,889		800,680		-		-		797,889		800,680
Capital Grants & Contributions	-		-		-		-		-		-
General Revenues:											
Property Taxes	6,310,440		5,997,575		-		-		6,310,440		5,997,575
State Shared Revenues	1,186,996		1,201,187		-		-		1,186,996		1,201,187
Franchise Fees	142,423		127,212		-		-		142,423		127,212
Unrestricted Investment Earnings	473,023		209,370		11,583		17,328		484,606		226,698
Total Revenues	9,836,903		9,115,108		3,339,752		3,139,762		13,176,655		12,254,870
Expenses:											
General Government	2,118,398		2,011,174		_		-		2,118,398		2,011,174
Public Safety	3,058,107		2,888,469		_		_		3,058,107		2,888,469
Public Works	1,543,696		1,690,342		_		_		1,543,696		1,690,342
Sanitation	861,506		801,373		_		_		861,506		801,373
Health and Welfare	188,536		183,684		_		_		188,536		183,684
Recreation and Cultural	1,063,754		1,031,979		-		-		1,063,754		1,031,979
Interest on Long-Term Debt	15,267		17,433		-		-		15,267		17,433
Water and Sewer	-		-		2,969,208		2,830,152		2,969,208		2,830,152
Senior Housing	-		-		45,252		39,447		45,252		39,447
Total Expenses	8,849,264		8,624,454		3,014,460		2,869,599		11,863,724		11,494,053
Change in Net Assets before Transfers	987,639		490,654		325,292		270,163		1,312,931		760,817
Transfers	20,000		20,000		(20,000)		(20,000)		<u>-</u>		<u> </u>
Change in Net Assets	\$ 1,007,639	\$	510,654	\$	305,292	\$	250,163	\$	1,312,931	\$	760,817

**Business-type activities.** Business-type activities increased the City of Clawson's net assets by \$305,292. Key elements of this increase are as follows:

 Operating Expenses increased 4.5 percent for the Water and Sewer Fund for the fiscal year, primarily as a result of increases from suppliers of services. Operating Revenues in the Water and Sewer Fund increased 6.8% from last fiscal year. Although the charges for water and sewer were increased, water usage was down slightly from the previous fiscal year. Additional rate increases are anticipated in order to meet future debt service charges, as well as much needed water and sewer system improvements.

### Financial Analysis of the Government's Funds

As noted earlier, the City of Clawson used fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental funds**. The focus of the City of Clawson's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City of Clawson's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the City of Clawson's governmental funds reported combined ending fund balances of \$10,495,079, an increase of \$7,782,818 in comparison with the prior year. 96 percent of this total amount \$10,093,663 constitutes unreserved fund balance, which is available for spending at the government's discretion. The remainder of fund balance is reserved to indicate that it is not available for new spending because it has already been 1) restricted to specific purposes \$48,689 or, 2) unavailable as an advance due from the component unit (\$352,727).

The general fund is the chief operating fund of the City of Clawson. At the end of the current fiscal year, unreserved fund balance of the general fund was \$1,564,526, while total fund balance is \$1,965,942. As a measure of the general funds' liquidity, it may be useful to compare both unreserved fund balance and total fund balance to total fund expenditures. Unreserved fund balance represents 23 percent of total general fund expenditures, while total fund balance represents 29 percent of that same amount.

The fund balance of the City of Clawson's general fund increased by \$780,231 during the current fiscal year. Key factors in this increase are as follows:

- Library operations funded by separate tax levy authorized by State Law, and accounted for in a special revenue fund.
- Although expenditures increased 4.9%, revenues increased 6.9% to assist in offsetting the cost of doing business. Most of the cost increases occurred in public safety.

**Proprietary funds.** The City of Clawson's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail. Unrestricted net assets of the Water and Sewer Fund at the end of the year amounted to \$1,215,888 and \$137,240 for the Senior Housing Fund. The total growth in net assets for both funds was \$303,207 and \$2,085 respectively. Other factors concerning the finances of these two funds have already been addressed in the discussion of the City of Clawson's business-type activities.

### **General Fund Budgetary Highlights**

Differences between the original expenditure budget and the final amended expenditure budget were \$209,120 or 2.9% of original appropriation.

### **Capital Asset and Debt Administration**

**Capital assets.** The City of Clawson's investment in capital assets for its governmental and business type activities as of June 30, 2007, amounts to \$18,702,096 (net of accumulated depreciation and amortization). This investment in capital assets includes land, buildings and system improvements, vehicles, equipment, park facilities, intangible assets and streets. The total increase in the City of Clawson's investment in capital assets for the current fiscal year was 16 percent (a 95 percent increase for governmental activities and a 2 percent decrease for business-type activities).

Major capital asset events during the current fiscal year included the following:

2007 GO Bond Program
 Vactor Sewer Jet
 206,000

Long-term debt. At the end of the current fiscal year, the City of Clawson had total bonded debt outstanding of \$15,550,939, \$1,923,962 of contracts payable, and \$134,514 of installment loans payable (Act 99). All of the City of Clawson's debt represents general obligation debt backed by the full faith and credit of the City of Clawson. Additional information on the City of Clawson's long-term debt can be found in note IV. E. on pages 36-37 of this report.

### Economic Factors and Next Year's Budgets and Rates

Unfortunately the economic scene in Michigan is not improving. The automotive industry struggles continue, and job loss in the state continues. Although the State is attempting to balance their budget, shortfalls will likely mean further reductions in state shared revenues to cities, villages, and townships. In total, state shared revenues are expected to be frozen in the 2007-2008 fiscal year. The City of Clawson anticipates the statutory portion of state shared revenue to be eliminated in the future. The plan is to phase-out statutory state shared revenue in our budget to eliminate reliance on this revenue to fund our annual operating expenditures.

Operating expenditures in a normal fiscal year increase at a level near the rate of inflation. Gas prices and rising supplier costs continue to make it a challenge to meet the needs of operating the day-to-day business of the City. One area that does have a dramatic impact on the annual fiscal budget is employee benefit costs. Employee benefit costs such as health care and retirement costs have increased at much higher rates than the rate of inflation over the past few years. As health care costs and retirement costs continue to increase each year, the City of Clawson is making changes to health care and retirement plans. Through union contract negotiations and changes to those contracts, Clawson is addressing the long-term costs of these benefits by limiting future liability costs for new employees. Current employees are also making adjustments to their health care plans.

Unreserved fund balance in the General Fund increased during the year and the City of Clawson has presented a small budget surplus in the 2008 fiscal year.

The Water and Sewer Fund and the Senior Housing Fund rates were increased for the 2007-2008 budget year. The water and sewer rates were adjusted to reflect a fixed cost component for operating the system while charging usage directly based upon consumption. Customers will only pay the fixed cost per billing and will no longer pay for a minimum usage. Senior housing rates were increased by an average of 3.0%. These rate changes were necessary to meet the State of Michigan requirements for current and future grants in the water and sewer system. Rates were also adjusted to finance the debt service and the ongoing water and sewer system improvements and to maintain the facilities for the senior housing complex.

### **Requests for Information**

This financial report is designed to provide a general overview of the City of Clawson's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Office of the Finance Director, City of Clawson, 425 N. Main Street, Clawson, Michigan 48017-1555.

BASIC FINANCIAL STATEMENTS

### CITY OF CLAWSON Statement of Net Assets June 30, 2007

		P	rim	ary Governme	ent			Component Unit
	(	Governmental Activities		Business-type Activities		Total	•	Downtown Dev Authority
<u>ASSETS</u>	_		-		-			
Cash and Cash Equivalents	\$	11,301,412	\$	301,735	\$	11,603,147	\$	162,538
Receivables (net of allowance for uncollectibles)		244,383		1,323,047		1,567,430		4,410
Due from Other Governmental Units		232,687		-		232,687		-
Due from Primary Government		-		-		-		14,688
Due from other Funds		1,441		-		1,441		-
Advance to Component Unit		352,727		-		352,727		-
Inventory		11,244		-		11,244		-
Prepaid Expenditures		174,731		5,702		180,433		-
Capital Assets (net of accumulated depreciation)		5,654,100		3,957,481		9,611,581		-
Intangible Assets (net of accumulated amortization)		-		9,090,515		9,090,515		-
Total Assets		17,972,725		14,678,480	-	32,651,205		181,636
LIABILITIES								
Accounts Payable		340,766		207,875		548,641		14,520
Accrued Liabilities		843,830		9,584		853,414		-
Due to Component Unit		14,688		-		14,688		-
Advance from Primary Government		-		-		-		352,727
Deposits		-		11,372		11,372		-
Deferred Revenue		10,697		-		10,697		-
Noncurrent Liabilities:								
Due within one year		683,223		414,410		1,097,633		-
Due in more than one year		9,358,933		7,609,016		16,967,949		-
Total Liabilities	_	11,252,137		8,252,257	-	19,504,394		367,247
NET ASSETS								
Invested in Capital Assets, net of related debt		2,975,615		5,073,095		8,048,710		-
Unrestricted (Deficit)		3,744,973		1,353,128		5,098,101		(185,611)
•	\$	6,720,588	\$	6,426,223	\$	13,146,811	\$	(185,611)

### CITY OF CLAWSON Statement of Activities For the Year Ended June 30, 2007

					Pro	gram Revenue	es	
	Ex		_			Operating		Capital
	\$ 2 3 1 1 8			Charges for		<b>Grants and</b>		<b>Grants and</b>
		Expenses		Services	Contributions			Contributions
Functions/Programs	_	-	_				-	
Primary Government:								
Governmental Activities:								
General Government	\$	2,118,398	\$	342,028	\$	-	\$	-
Public Safety		3,058,107		363,741		11,041		-
Public Works		1,543,696		4,277		748,292		-
Sanitation		861,506		24,460		-		-
Health and Welfare		188,536		-		-		-
Recreation and Cultural		1,063,754		191,626		38,556		
Interest on Long-Term Debt		15,267		-		-		-
Total Governmental Activities	_	8,849,264	_	926,132		797,889	-	-
Business-type Activities:								
Water and Sewer		2,969,208		3,267,701		-		-
Senior Citizen Housing		45,252		60,468		-		-
Total Business-type Activities		3,014,460	_	3,328,169	_	-	-	-
Total Primary Government	\$_	11,863,724	\$_	4,254,301	\$_	797,889	\$_	_
Component Units								
Component Unit:	r.	100.040	<b>ው</b>		φ	7.046	φ	
Downtown Development Authority	\$ <u>_</u>	126,942	\$_		\$_	7,216	\$_	

General Revenues:

**Property Taxes** 

State Shared Revenue

Cable Franchise

Unrestricted Investment Earnings

Transfers

Total General Revenues and Transfers

Change in Net Assets

Net Assets (Deficit) - Beginning

Net Assets (Deficit) - Ending

Net (Expense) Revenue and Changes in Net Assets

Ī		Pr	imary Governme	ent	-		
-	Governmental Activities		Business-type Activities		Total	-	Component Unit
	(,	_			<i>(,</i> ,	_	
5	(1,776,370)	\$	-	\$	(1,776,370)	\$	-
	(2,683,325)		-		(2,683,325)		-
	(791,127)		-		(791,127)		-
	(837,046)		-		(837,046)		-
	(188,536)		-		(188,536)		-
	(833,572)		-		(833,572)		-
-	(15,267)				(15,267)		-
-	(7,125,243)				(7,125,243)	•	-
	-		298,493		298,493		-
	-		15,216		15,216		-
-	-		313,709		313,709		-
-	(7,125,243)		313,709		(6,811,534)	•	
-	<u>-</u>					-	(119,726)
	6,310,440		_		6,310,440		163,875
	1,186,996		_		1,186,996		-
	142,423		_		142,423		_
	473,023		11,583		484,606		2,633
	20,000		(20,000)		-		_,,,,,
-	8,132,882		(8,417)		8,124,465	٠	166,508
-	-, ·, - <b></b>				-, :- :, :00	•	,
	1,007,639		305,292		1,312,931		46,782
-	5,712,949		6,120,931		11,833,880		(232,393
	6,720,588	\$	6,426,223	\$	13,146,811	\$	(185,611

# CITY OF CLAWSON Balance Sheet Governmental Funds June 30, 2007

	General	Major Street	2007 Capital Improvement Capital Projects Fund	Other Governmental Funds	Go	Total vernmental Funds
<u>ASSETS</u>	<u> </u>	<u> </u>	1 Tojecta i unu	Tunus		Tunus
Cash and Cash Equivalents Receivables (net of allowance	\$ 1,770,750	\$ 1,087,178 \$	7,621,018	536,963	\$	11,015,909
for uncollectibles)  Due from State	178,319 173,364	5,856 38,542	60,000	208 20,781		244,383 232,687
Due from Other Funds	1,441	20,330	_	5,000		26,771
Advance to Component Unit	352,727	-	_	-		352,727
Inventory	-	11,244	_	_		11,244
Prepaid Expenditures	163,164	1,838		6,725		171,727
Total Assets	\$ 2,639,765	\$ <u>1,164,988</u> \$	7,681,018	\$ 569,677	\$	12,055,448
LIABILITIES AND FUND BALANCE						
Liabilities:						
Accounts Payable	\$ 108,154	\$ 42,962 \$	106,808	\$ 75,504	\$	333,428
Accrued and Other Liabilities	236,449	3,401	618,181	13,555		871,586
Due to Other Funds	5,000	-	-	20,330		25,330
Due to Component Unit	8,883	-	-	5,805		14,688
Advance from Other Fund	304,640	-	-	-		304,640
Deferred Revenue	10,697	<u> </u>				10,697
Total Liabilities	673,823	46,363	724,989	115,194		1,560,369
Fund Balance:						
Reserved for:						
Advances	352,727	-	-	-		352,727
Drug Law Enforcement	48,689	-	-	-		48,689
Unreserved, reported in:	4 504 500					4 504 500
General Fund	1,564,526	-	- 050 000	-		1,564,526
Capital Projects Fund Special Revenue Funds	-	1,118,625	6,956,029	- 454,483		6,956,029
Total Fund Balance	1,965,942	1,118,625	6,956,029	454,483		1,573,108 10,495,079
rotal rund balance	1,900,942	1,110,023	0,930,029			10,433,073
Total Liabilities and Fund Balance	\$ 2,639,765	\$ <u>1,164,988</u> \$	7,681,018	\$569,677		
	are different beca Capital Assets us	ause:	al activities are not	tement of net assets		5,049,662
		•		narge the costs of m	notor	J,U+J,UUZ
			-	the internal service		
	•			tatement of net ass		1,053,383
		•		due and payable in		,,
	-	nd therefore are no				(9,877,536)
	Net Assets of Go	vernmental Activition	es		\$	6,720,588

### Statement of Revenues, Expenditures, and Changes in Fund Balance Governmental Funds

### For the Year Ended June 30, 2007

2007 Capital Improvement Other **Total** Major Capital Governmental Governmental General Street **Projects Fund Funds Funds** Revenues \$ **Property Taxes** 5,089,203 - \$ 1,221,237 6,310,440 Licenses and Permits 215,375 215,375 Intergovernmental: Federal, State and Local 1,236,592 476,781 271,511 1,984,884 Charges for Services 210,212 210,212 Fines and Forfeitures 174,533 174,533 Franchise Fees 142,427 142,427 Interest 232,713 51,539 127,895 33,128 445,275 Other 36,570 326,008 289,438 **Total Revenues** 7,590,493 528,320 127,895 1,562,446 9,809,154 **Expenditures** Current: **General Government** 1,198,210 1,198,210 **Public Safety** 2,942,934 2,942,934 **Public Works** 422,637 314,940 811,475 1,549,052 Sanitation 861,506 861,506 188,536 Health and Welfare 188,536 Recreation and Cultural 592,224 433,187 1,025,411 Other Functions 867,310 867,310 Debt Service: Principal 30.961 30.961 Interest and Other Charges 10,830 10,830 Capital Outlay 187,782 2,871,586 2,671,866 11,938 1,621,571 **Total Expenditures** 422,637 2,671,866 6,830,262 11,546,336 Excess (Deficiency) of Revenues Over Expenditures (59, 125)760,231 105,683 (2,543,971)(1,737,182)Other Financing Sources (Uses) Transfers In 20,000 110,000 130,000 Transfers Out (110,000)(110,000)Proceeds of Long Term Debt 9,500,000 9,500,000 Total Other Financing Sources (Uses) 20,000 (110,000)9,500,000 110,000 9,520,000 Net Change in Fund Balance 6,956,029 50,875 780,231 (4,317)7,782,818 Fund Balance - Beginning 1,185,711 1,122,942 403,608 2,712,261

1,118,625 \$

6,956,029 \$

454,483

10,495,079

1,965,942

Fund Balance - Ending

## Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balance of Governmental Funds to the Statement of Activities For the Year Ended June 30, 2007

Amounts reported for governmental activities in the statement of activities are different because:

Net change in fund balance - total governmental funds	\$	7,782,818
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation expense exceeded capital outlays in the current period.		2,638,134
The issuance of long-term debt (e.g. bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net assets. Also, governmental funds report the effect of issuance costs, premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items.		(9,465,593)
Internal service funds are used by management to charge the costs of fleet management and management information systems to individual funds. The net revenue(loss) of certain activities of internal service funds is reported with governmental activities.	-	52,280
Change in net assets in governmental activities	\$	1,007,639

# CITY OF CLAWSON Balance Sheet Proprietary Funds June 30, 2007

		Business-ty	уре	Activities - Ente	erpr	ise Funds	G	Sovernmental
	_			Other Fund-				Activities -
		Water		Senior Citizens		_	_	Internal
ASSETS	_	& Sewer		Housing		Total	_	Service Fund
<u>ASSETS</u>								
Current Assets:								
Cash and Cash Equivalents	\$	141,141	\$	160,594	\$	301,735	\$	285,503
Accounts Receivable		1,323,032		15		1,323,047		<b>-</b>
Prepaid Expense	_	5,702	-	-	-	5,702		3,004
Total Current Assets	_	1,469,875	-	160,609	-	1,630,484	_	288,507
Advance to General Fund	_	-	-	-	-		_	304,640
Property, Plant and Equipment:								
Land		-		54,028		54,028		-
Land Improvements		-		58,624		58,624		-
Buildings		47,782		328,515		376,297		-
Improvements Other Than Buildings		7,572,510		-		7,572,510		-
Machinery and Equipment		174,405		58,377		232,782		1,708,991
Accumulated Depreciation	_	(4,104,868)	-	(231,892)	-	(4,336,760)	_	(1,104,553)
Net Property, Plant and Equipment	-	3,689,829	-	267,652	-	3,957,481	_	604,438
Intangible Assets (net of accumulated amortization)	_	9,090,515	-		-	9,090,515	_	
Total Assets	\$_	14,250,219	\$	428,261	\$	14,678,480	\$_	1,197,585
LIABILITIES AND EQUITY								
Current Liabilities:	¢	105 100	Ф	22 602	Ф	207.075	æ	7 220
Accounts Payable Accrued Liabilities	\$	185,183 9,584	\$	22,692	\$	207,875 9,584	\$	7,338 3,870
Compensated Absences Payable		3,165		-		3,165		1,759
Deposits		10,695		677		11,372		1,739
Contracts Payable		115,750		-		115,750		_
Notes Payable		-		_		-		34,838
Bonds Payable		295,495		-		295,495		-
Total Current Liabilities	_	619,872		23,369		643,241	_	47,805
Long-Term Liabilities:								
Compensated Absences Payable		45,360		_		45,360		26,721
Contracts Payable		1,808,212		_		1,808,212		-
Notes Payable		-		-		-		69,676
Bonds Payable		5,755,444		-		5,755,444		-
Total Long-Term Liabilities	_	7,609,016				7,609,016		96,397
Equity								
Equity: Invested in Capital Assets, Net of Related Debt		ላ ያቦድ ላላኃ		267 652		5,073,095		400 024
Unreserved		4,805,443 1,215,888		267,652 137,240		1,353,128		499,924 553,459
Total Equity	-	6,021,331	-	404,892	-	6,426,223	_	1,053,383
	_		•	<u> </u>	-		_	
Total Liabilities and Equity	\$_	14,250,219	\$	428,261	\$	14,678,480	\$_	1,197,585

### Statement of Revenues, Expenses and Changes in Fund Equity

### **Proprietary Funds**

### For the Year Ended June 30, 2007

		Business-ty	/pe	Activities - Enterp	oris	se Funds	(	Governmental
	_			Other Fund-				Activities -
		Water		Senior Citizens				Internal
	_	& Sewer	_	Housing		Total	_	Service Fund
Operating Revenues:								
Charges for Services	\$	3,184,419	\$	- 9	\$	3,184,419	\$	-
Rental Income		-		59,820		59,820		448,585
Penalty Charges		75,776		-		75,776		-
Miscellaneous	_	7,506	_	648	_	8,154	_	-
Total Operating Revenues	_	3,267,701	-	60,468	_	3,328,169	_	448,585
Operating Expenses:								
Salaries and Fringe Benefits		332,628		-		332,628		159,609
Water Purchases		488,240		-		488,240		-
Sewage and Waste Disposal Charges		1,267,393		-		1,267,393		-
Supplies		1,393		-		1,393		101,590
Repairs & Maintenance		11,448		11,170		22,618		40,638
Depreciation		321,879		11,146		333,025		90,777
Other	_	297,121	_	22,936		320,057	_	27,003
Total Operating Expenses	_	2,720,102	-	45,252	_	2,765,354	_	419,617
Operating Income (Loss)	_	547,599	_	15,216	_	562,815	_	28,968
Non-Operating Revenues (Expenses):								
Interest Earned		4,714		6,869		11,583		27,749
Interest Expense		(249,106)		-		(249,106)		(4,437)
Total Non-Operating Revenues (Expenses)	_	(244,392)	-	6,869	_	(237,523)	_	23,312
Income (Loss) before Operating Transfers		303,207		22,085		325,292		52,280
Operating Transfers:								
Operating Transfers Out	_	-	-	(20,000)	_	(20,000)	_	
Net Income (Loss)		303,207		2,085		305,292		52,280
Fund Equity, Beginning	_	5,718,124	_	402,807	_	6,120,931	_	1,001,103
Fund Equity, Ending	\$_	6,021,331	\$_	404,892	<b>\$</b> _	6,426,223	\$_	1,053,383

### **Statement of Cash Flows**

### **Proprietary Funds**

### For the Year Ended June 30, 2007

		Business-type Activities - Enterprise Funds				Governmental		
	_			Other Fund-				Activities -
		Water		Senior Citizens		_		Internal
	_	& Sewer		Housing	_	Total	-	Service Fund
CASH FLOWS FROM OPERATING ACTIVITIES	æ	2.055.002	ф	60 492	Ф	2 115 574	ф	
Receipts from customers and users Receipts from quasi-external transactions	\$	3,055,092	\$	60,482	\$	3,115,574	Ф	- 448,585
Payments to Suppliers		(2,319,446)		(11,614)		(2,331,060)		(165,302)
Payments to Employees		(333,342)		(11,014)		(333,342)		(158,156)
Net Cash Provided by Operating Activities	_	402,304		48,868	_	451,172	-	125,127
CASH FLOWS FROM NONCAPITAL FINANCING								
ACTIVITIES								
Advance Repayment		-		-		-		44,488
Transfer to other funds		-		(20,000)		(20,000)		-
Net Cash Provided (Used) by Noncapital								
Financing Activities	_			(20,000)	_	(20,000)	-	44,488
CASH FLOWS FROM CAPITAL AND RELATED								
FINANCING ACTIVITIES								
Proceeds of Long Term Borrowings		91,123		-		91,123		-
Purchases of Capital Assets		(81,633)		(31,574)		(113,207)		(207,982)
Principal Paid on Capital Debt		(401,000)		-		(401,000)		(46,941)
Interest Paid on Capital Debt	_	(249,106)			_	(249,106)	-	(4,437)
Net Cash Provided (Used) by Capital and Related		(0.40, 0.40)		(04.574)		(070.400)		(050,000)
Financing Activities	_	(640,616)		(31,574)	_	(672,190)	-	(259,360)
CASH FLOWS FROM INVESTING ACTIVITIES								
Interest Earned	_	4,714		6,869	-	11,583	-	27,749
Net Increase (Decrease) in Cash and Cash Equivalents		(233,598)		4,163		(229,435)		(61,996)
Cash and Cash Equivalents, Beginning	_	374,739		156,431	_	531,170	-	347,499
Cash and Cash Equivalents, Ending	\$_	141,141	\$	160,594	\$_	301,735	\$	285,503
Reconciliation of Operating Income to Net Cash Provided (Used) by Operating Activities:								
Operating Income (Loss)	\$	547,599	\$	15,216	\$	562,815	\$	28,968
Adjustments to Reconcile Operating Income (Loss) to	Ψ	047,000	Ψ	10,210	Ψ	302,013	Ψ	20,300
Net Cash Provided (Used) by Operating Activities:								
Depreciation Expense		321,879		11,146		333,025		90,777
(Increase) Decrease in Receivables		(212,609)		14		(212,595)		· -
(Increase) Decrease in Prepaids		3,338		-		3,338		2,306
Increase (Decrease) in Accounts Payable		(259,229)		22,692		(236,537)		1,714
Increase (Decrease) in Accrued Liabilities		2,275		-		2,275		(91)
Increase (Decrease) in Compensated Absences		(714)		-		(714)		1,453
Increase (Decrease) in Deposits	_	(235)		(200)	_	(435)	-	
Net Cash Provided (Used) by Operating Activities	\$_	402,304	\$	48,868	\$_	451,172	\$	125,127

### **Statement of Fiduciary Net Assets**

### Fiduciary Funds June 30, 2007

ACCETO		Fire Retirement System Trust Fund	-	Tax Collection Agency Fund	_	Payroll Agency Fund
ASSETS Cash	\$	_	\$	1,441	\$	3,850
Investments		2,579,735	·	, -		-
Total Assets		2,579,735	-	1,441	_	3,850
LIABILITIES						
Due to Other		-		-		3,850
Due to General Fund		-	-	1,441	_	
Total Liabilities	-		-	1,441	-	3,850
NET ASSETS						
Reserved for Employee's Pension Benefits	\$	2,579,735	\$		\$_	

## Statement of Changes in Fiduciary Net Assets Fire Retirement System Fiduciary Fund For the Year Ended June 30, 2007

Additions:		
Investment Income:		
Net Appreciation (Depreciation) in Fair Value of Investments	\$	367,731
Interest and Dividend Income		205
Contributions:		
Employer		330,000
Employee		_
Total Additions		697,936
Deductions:		
Withdrawals (Benefits Paid)		139,671
Administrative Expense		40,416
Total Deductions		180,087
Net Increase		517,849
Net Assets - Beginning	_	2,061,886
Net Assets - Ending	\$ _	2,579,735

### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

### A. Reporting Entity

The City of Clawson, Michigan, was established in 1940 and covers an area of approximately 2.4 square miles. The City operates under an elected Mayor and City Council, with a full-time City Manager appointed by this body to carry out the policies that it establishes. Services are provided to approximately 13,000 residents in the areas of police and fire protection, building code enforcement, refuse removal, parks and recreation, road construction, street lighting, maintenance, senior housing and water and sewer.

As required by generally accepted accounting principles, these financial statements present the City of Clawson and its component units, entities for which the government is considered to be financially accountable. The discretely presented component unit is reported in a separate column in the government-wide financial statements to emphasize that it is legally separate from the government.

Discretely Presented Component Unit

### <u>Downtown Development Authority</u>

The City of Clawson Downtown Development Authority (DDA) was established to promote economic growth and revitalization of the City's business district. The DDA Board is appointed by the City Council and the annual operating budget and any modifications require the approval of the City Council. The DDA has a June 30 fiscal year end.

#### B. Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e. the statement of net assets and the statement of changes in net assets) report information on all of the nonfiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

B. Government-Wide and Fund Financial Statements – Continued

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, franchise fees, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the City.

#### Governmental Funds

The City reports the following major governmental funds:

The General Fund is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The Major Street Fund is a special revenue fund used to account for the repair, maintenance, and construction of the City's major streets as identified by the State of Michigan Department of Transportation.

2007 Capital Improvement Capital Projects Fund – used to account for construction activities financed by the 2007 unlimited tax general obligation bonds.

### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

C. Measurement Focus, Basis of Accounting and Financial Statement Presentation – Continued

In addition, the City reports on the following fund types:

The special revenue funds account for revenue sources that are legally restricted to expenditures for specific purposes (not including expendable trusts or major capital projects).

#### Proprietary Funds

Proprietary funds are accounted for on the flow of economic resources measurement focus and use the accrual basis of accounting. Under this method, revenues are recorded when earned and expenses are recorded at the time liabilities are incurred. Proprietary funds include the following fund types:

Enterprise Funds are used to account for those operations that are financed and operated in a manner similar to private business or where the City Council has decided that the determination of revenues earned, costs incurred and/or net income is necessary for management accountability. The City's enterprise funds include the Water and Sewer Fund, which is reported as a major fund, and the Senior Citizen Housing Fund, which is reported as a nonmajor fund.

Internal Service Funds account for operations that provide services to other departments or agencies of the City on a cost reimbursement basis. As these services predominantly benefit governmental rather than business-type functions, they have been included within the governmental activities in the government-wide financial statements.

### Fiduciary Funds

Fiduciary Funds account for assets held by the government in a trustee capacity or as an agent on behalf of others. Fiduciary funds include the following fund types:

The Pension Trust Fund accounts for the activities of the Fire Department Retirement System, which accumulates resources for pension benefit payments to qualified fire department employees.

The Agency Fund is used to account for assets that the government holds for others in an agency capacity. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not

### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

### C. Measurement Focus, Basis of Accounting and Financial Statement Presentation – Continued

conflict with or contradict guidance of the Governmental Accounting Standards Board. Governments also have the *option* of following subsequent private-sector guidance for their business-type activities and enterprise funds, subject to this same limitation. The City has elected not to follow subsequent private-sector guidance.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Amounts reported as program revenues include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes. When both restricted and unrestricted resources are available for use, it is the government's policy to use restricted resources first, then unrestricted resources as needed.

#### Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

### D. Assets, Liabilities and Net Assets or Equity

### 1. Deposits and Investments

The City's cash and cash equivalents are considered to be cash on hand, demand deposits and short term investments with original maturities of three months or less from the date of acquisition. State statutes authorize the City to invest in obligations of the U.S. Treasury, commercial paper of certain investment grades, and deposits of Michigan commercial banks. Investments for the City, as well as for its component units, are recorded at fair value.

### 2. Receivables and Payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as "due to/from other funds" (i.e. the current portion of interfund loans) or "advances to/from other funds" (i.e. non-current portion of interfund loans). Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

### D. Assets, Liabilities and Net Assets or Equity – Continued

### 2. Receivables and Payables – Continued

Advances between funds, as reported in the fund financial statements, are offset by a fund balance reserve account in applicable governmental funds to indicate that they are not available for appropriation and are not expendable available financial resources. All trade and property tax receivables are shown net of allowance for uncollectible accounts, which are recorded at \$-0- at June 30, 2007.

### 3. Inventory

Inventories are valued at cost using the first-in/first out (FIFO) method. The costs of governmental fund-type inventories are recorded as expenditures when consumed rather than when purchased.

#### 4. Restricted Assets

Proceeds from drug forfeitures are maintained by the police department. The proceeds and the interest earned on them are to be used only for drug enforcement, education, and awareness.

### 5. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of capitalized value of the assets constructed. Property, plant and equipment of the primary government, as well as the component units, are depreciated using the straight line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Buildings	31
Building Improvements	31
Equipment	5-20
Vehicles	5-7

### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

### D. Assets, Liabilities and Net Assets or Equity – Continued

### 6. Compensated Absences

In accordance with contracts negotiated with the various employee groups of the City, individual employees have vested rights upon termination of employment to receive payment for unused vacation and sick leave under formulas and conditions specified in the contracts. All sick and vacation pay is accrued when incurred in the government-wide, proprietary, and fiduciary fund financial statements. A liability for these amounts is reported in governmental funds only if they have matured. The long-term portion of compensated absences related to the governmental funds is a liability recorded in the Statement of Net Assets. This liability is composed of employees who retire who are paid for fifty to fifty-five percent of unused sick days upon termination of employment and any unused vacation paid upon termination of employment. The total liability at June 30, 2007 is \$456,167.

### 7. Long-Term Obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net assets. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

Long-term debt is recognized as a liability of a governmental fund when due. For other long-term obligations, only that portion expected to be financed from expendable available financial resources is reported as a fund liability of a governmental fund. The remaining portion of such obligations is reported in the Statement of Net Assets. Long-term liabilities expected to be financed from proprietary funds are reported as liabilities in those funds.

### 8. Fund Equity

In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

### II. RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

A. Explanation of Certain Differences between the Governmental Fund Balance Sheet and the Statement of Net Assets

The governmental fund balance sheet includes a reconciliation between fund balance - total governmental funds and net assets - governmental activities as reported in the government-wide statement of net assets. One element of that reconciliation explains that "long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds." The details of this \$9,877,536 difference are as follows:

Installment Notes Payable	\$ 9,530,000
Compensated Absences Payable	347,536
	\$ 9,877,536

B. Explanation of Certain Differences between the Governmental Fund Statement of Revenues, Expenditures, and Changes in Fund Balances and the Government-wide Statement of Activities

The governmental fund statement of revenues, expenditures, and changes in fund balances includes a reconciliation between net changes in fund balances-total governmental funds and changes in net assets of governmental activities as reported in the government-wide statement of activities. One element of that reconciliation explains that "governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense." The details of this \$2,638,134 difference are as follows:

Capital Outlay	\$ 2,871,586
Depreciation Expense	(233,452)
	\$ 2,638,134

Another element of that reconciliation states that "the issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net assets. Also, governmental funds report the effect of issuance costs, premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities." The details of this \$(9,465,613) difference are as follows:

Proceeds of Long Term Borrowing	\$(9,500,000)
Reduction in Compensated Absences	3,446
Principal Repayments:	
Installment Notes	30,941
	\$(9,465,613)

#### III. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

### A. Budgetary Information

The City is legally subject to the budgetary control requirements of the State of Michigan P.A. 621 of 1978 (Uniform Budgeting Act). The following is a summary of the requirements of this act:

- a. Budgets must be adopted for the General and Special Revenue Funds.
- b. Budgets must be balanced.
- c. Budgets must be amended as necessary.
- d. Public hearings must be held prior to adoption.
- e. Expenditures cannot exceed budget appropriations.
- f. Expenditures must be authorized by a budget appropriation prior to being incurred.

The City follows these procedures in establishing the budgetary data reflected in these financial statements:

- The City Charter requires two regular council meetings per month. By the second meeting in April, a proposed operating budget must be submitted to the City Council for the fiscal year commencing the following July 1. The operating budget includes proposed expenditures and means of financing them for the upcoming year.
- 2. A public hearing and adoption of the budget is required by the second meeting in May.
- 3. On or before June 15, the tax rate must be set and the budget is legally enacted through passage of a budget resolution (general appropriation act).
- 4. Formal budgetary integration is employed as a management control device for the General and Special Revenue Funds. Budgets for these funds are prepared and adopted on a basis consistent with generally accepted accounting principles (GAAP). The General Fund and Special Revenue Fund budgets are adopted at the activity level.
- 5. Budget appropriations lapse at year end.
- 6. The City Council may authorize supplemental appropriations (budget amendments) during the year. In 2007 several budget amendments were made and are reflected in the financial statements.

### III. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY - Continued

### B. Compliance with P.A. 621 of 1978

### 1. Deficit Fund Balance

The Downtown Development Authority Fund has a fund balance deficit of \$185,611 as of June 30, 2007. In 1996, the General Fund made an advance to the DDA which is to be repaid with interest. The DDA will make annual principal and interest payments on the advance until fiscal year 2014, at which time the DDA expects to eliminate the fund balance deficit.

### 2. Excess of Expenditures Over Appropriations in Budgetary Funds

The budgets for the General and Special Revenue Funds are adopted at the activity level ; expenditures in excess of budget appropriations are as follows:

		EXCESS
		Expenditures
Final		Over
<u>Budget</u>	<u>Actual</u>	<u>Appropriations</u>
\$842,000	\$861,506	\$19,506
	<u>Budget</u>	<u>Budget</u> <u>Actual</u>

### C. Public Act 245 of 1999 Compliance

In accordance with the State Construction Code Act, Public Act 245 of 1999, the City must account for cumulative revenues over or under expenditures generated by the City's building department from January 1, 2000 and forward.

The cumulative amounts as of June 30, 2007 are as follows:

Cumulative Balance at June 30, 2006	\$ (896,708)
Fees Collected in Fiscal Year 2007	163,436
Expenditures in Fiscal Year 2007	(268,071)
Revenues Over (Under) Expenditures	<u>\$(1,001,343</u> )

#### IV. DETAILED NOTES ON ALL FUNDS

### A. Deposits and Investments

Under State law, the City is permitted to make deposits and invest in the accounts of federally insured banks, credit unions, and savings and loan associations that have offices in Michigan. The City is allowed to invest in bonds, securities, and other direct obligations of the United States or any agency or instrumentality of the United States; repurchase agreements; bankers' acceptances of United States banks; commercial paper rated within the two highest classifications, which mature not more than 270 days after the date of purchase; obligations of the State of Michigan or its political subdivisions, which are rated as investment grade; and mutual funds composed of investment vehicles that are legal for direct investment by local units of government in Michigan.

The Pension Trust Fund is also authorized by Michigan Public Act 55 of 1982 to invest in certain reverse repurchase agreements, stocks, diversified investment companies, annuity investment contracts, real estate leased to public entities, mortgages, real estate, debt or equity of certain small businesses, certain state and local government obligations and certain other specified investment vehicles.

Custodial Credit Risk. In the event of a bank failure, the City's deposits may not be recovered. The City does not have a deposit policy for custodial credit risk. As of June 30, 2007, the City's book balance of its deposits was \$11,607,138; the total book balance was \$11,608,438, due to \$1,300 in cash on hand. The bank balance was \$12,491,432 which was exposed to custodial credit risk as follows:

	Bank
	<u>Balance</u>
Insured by F.D.I.C.	\$ 1,266,454
Uninsured and collateralized,	
but not in the City's name	10,245,522
Uninsured and Uncollateralized	<u>979,456</u>
Total	<u>\$ 12,491,432</u>

	Carrying	Bank	FDIC
	<u>Amount</u>	<u>Balance</u>	<u>Insured</u>
Downtown Development Authority	<u>\$162,538</u>	<u>\$165,634</u>	\$ 1,634

A reconciliation of cash for the primary government follows:

Statement of Net Assets	
Cash and Cash Equivalents	\$ 11,603,147
Fiduciary Funds:	
Cash	5,291
Total	<u>\$11,608,438</u>

#### IV. DETAILED NOTES ON ALL FUNDS - Continued

#### A. Deposits and Investments - Continued

Interest Rate Risk. The City's investment policy does not restrict investment maturities, other than commercial paper which can only be purchased with a 270-day maturity. At year end, the average maturities of deposits are as follows:

Deposits and Investments	Fair Value	Weighted Average  Maturity
Primary Government:		
Certificates of Deposit	\$ 1,214,659	442 Days
Savings and Checking Accounts	190,697	Demand
Money Market	840,554	Demand
Repurchase Agreements	10,245,522	
	<u>\$12,491,432</u>	
Trust Fund:		
Mutual Fund – Bonds	\$ 733,221	Not Available
Mutual Funds – Equity	1,846,514	N/A
	<u>\$ 2,579,735</u>	
Component Unit:		
Checking	\$ 1,634	Demand
Repurchase Agreements	164,000	Demand
-	\$ 165,634	

Credit Risk. State law limits investments in commercial paper to the top two ratings issued by nationally recognized statistical rating organizations. The City has no investment policy that would further limit its investment choices. As of year end, the credit quality ratings of debt securities (other than the U.S. government) are as follows:

Deposits and Investments Primary Government: Cash and Certificates	<u>Fair Value</u>	<u>Rating</u>	Rating Organization
of Deposits Money Market Repurchase Agreements	\$ 1,405,356 840,554 10,245,522 \$ 12,491,432	N/A Not Rated Not Rated	N/A
Trust Fund: Mutual Fund – Bonds Mutual Funds – Equity	\$ 733,221 1,846,514 \$ 2,579,735	Not Rated N/A	
Component Units: Checking Repurchase Agreements	\$ 1,634 164,000 \$ 165,634	N/A Not Rated	N/A

#### IV. DETAILED NOTES ON ALL FUNDS - Continued

### A. Deposits and Investments - Continued

Concentration of Credit Risk. The City places no limit on the amount the City may invest in any one issuer. The City has more than 5 percent of its investments in the following:

Primary Government: None

Trust Fund:

Comerica Bond Index Fund 28.4%

Component Units: None

### B. Capital Assets

Capital asset activity for the year ended June 30, 2007 was as follows:

Governmental Activities:	_	Beginning Balance	 Additions	 Deletions	Ending Balance
Capital Assets, not depreciated:	_			_	
Land	\$	541,404	\$ -	\$ \$	541,404
Capital Assets, being depreciated:					
Building and Improvements		4,788,430	88,402	-	4,876,832
Machinery and Equipment		457,308	62,069	-	519,377
Vehicles		1,130,129	49,249	-	1,179,378
Construction In Progress		-	2,671,866	-	2,671,866
Internal Service Fund		1,619,355	284,177	(194,541)	1,708,991
		7,995,222	3,155,763	(194,541)	10,956,444
Less: Accumulated Depreciation:				 	
Building and Improvements		(3,377,174)	(90,992)	-	(3,468,166)
Machinery and Equipment		(355,109)	(44,972)	-	(400,081)
Vehicles		(773,460)	(97,488)	-	(870,948)
Internal Service Fund		(1,132,122)	(90,777)	118,346	(1,104,553)
		(5,637,865)	 (324,229)	 118,346	(5,843,748)
Governmental Activities		-			
Capital Assets, net	\$	2,898,761	\$ 2,831,534	\$ (76,195) \$	5,654,100

## IV. DETAILED NOTES ON ALL FUNDS - Continued

# B. Capital Assets - Continued

		Beginning					Ending
Business-type Activities:	_	Balance	_	Additions	_[	Deletions	Balance
Capital Assets, not depreciated:							
Land	\$_	54,028	\$		\$_	\$_	54,028
Capital Assets, being depreciated:							
Land Improvements		27,050		31,574		-	58,624
Buildings		382,987		-		-	382,987
Water and Sewer Mains		6,495,504		3,845		(13,336)	6,486,013
Meters		697,175		-		-	697,175
Hydrants		389,322		-		-	389,322
Equipment		226,092				-	226,092
	-	8,218,130	-	35,419		(13,336)	8,240,213
Less: Accumulated Depreciation:							
Land Improvements		(27,050)		(133)		-	(27,183)
Buildings		(195,236)		(8,020)		-	(203,256)
Water and Sewer Mains		(3,207,593)		(56,273)		-	(3,263,866)
Meters		(495,265)		(8,714)		-	(503,979)
Hydrants		(155,331)		(4,862)		-	(160,193)
Equipment		(165,583)	_	(12,700)		-	(178,283)
	_	(4,246,058)	-	(90,702)	_		(4,336,760)
Business Activities							
Capital Assets, net	\$	4,026,100	\$	(55,283)	\$_	(13,336) \$	3,957,481

#### IV. DETAILED NOTES ON ALL FUNDS - Continued

### B. Capital Assets - Continued

Depreciation expense was charged to functions of the primary government as follows:

General Government	\$	56,324
Public Safety		115,173
Public Works		23,612
Recreation and Culture		38,343
Charged though Internal		
Service Funds		90,777
	\$	324,229
	_	
Business Type Activities:	_	
Business Type Activities: Water and Sewer	\$ \$	79,556
, , , , , , , , , , , , , , , , , , ,	\$	79,556 11,146
Water and Sewer	\$	
Water and Sewer Senior Citizen Housing	\$	11,146

# C. Interfund Receivables, Payables and Transfers

The composition of interfund balances at June 30, 2007 are as follows:

Receivable Fund	Payble Fund	 <u>mount</u>
Major Street Fund	Local Street Fund	\$ 20,330
Local Street Fund	General Fund	5,000
General Fund	Trust & Agency Fund	 1,441
		\$ 26,771

#### IV. DETAILED NOTES ON ALL FUNDS - Continued

### C. Interfund Receivables, Payables and Transfers – Continued

Transfer In	Transfer Out	 Amount
General Fund	Senior Citizen Housing Fund	\$ 20,000
Local Street Fund	Major Street Fund	 110,000
Total		\$ 130,000

Note, interfund balance due amounts represent unsettled amounts due, at balance sheet date.

Transfers represent the following:

Senior Citizens Housing Transfer-amount budgeted by City Council.

Local Streets from Major-amounts allowable under Act 51 to finance local improvements.

### D. Intangible Assets

The Oakland County Drain Commission has assessed the City of Clawson for the benefit of utilizing the newly constructed North Arm Relief Drain and the George W. Kuhn Drain. The total cost of the North Arm Relief Drain is \$14,830,305 of which \$2,718,357 (18.34%) is the City of Clawson's portion. The total cost to date of the George W. Kuhn Drain is \$119,690,000 of which the City of Clawson's portion is \$6,883,424 (5.6249%). The drains are being amortized over a period of 40 years beginning July 1, 2004.

North Arm Relief Drain	\$2,718,357
George W. Kuhn Drain	<u>6,974,548</u>
Total	9,692,905
Less: Accumulated	
Amortization	(602,390)
Net Intangible Assets	<u>\$9,090,515</u>

#### IV. DETAILED NOTES ON ALL FUNDS - Continued

### E. Long-Term Debt

The following is a summary of long-term debt transactions of the City for the year ended June 30, 2007:

		Add	Less:		
	Balance	Additional	Retirements	Balance	Due
	July 1,	Debt	and Payments	June 30,	Within
	2006	<u>Incurred</u>	on Debt	2007	One Year
Governmental Activities:					
Act 99 Note Payable	\$ 212,416	\$ -	\$ 77,902	\$ 134,514	\$ 49,838
Capital Improv. Bond	-	9,500,000	=	9,500,000	600,000
Compensated Absences	423,563		15,921	407,642	33,385
	635,979	9,500,000	93,823	<u>10,042,156</u>	683,223
Business-type Activities:					
Bonds Payable	6,245,067	91,123	285,251	6,050,939	295,495
Contracts Payable	2,039,711	-	115,749	1,923,962	115,750
Compensated Absences	49,239		714	48,525	3,165
	8,334,017	91,123	401,714	8,023,426	414,410
	<u>\$8,969,996</u>	<u>\$ 9,591,123</u>	<u>\$ 495,537</u>	<u>\$18,065,582</u>	<u>\$1,097,633</u>

The following is a summary of general obligation debt outstanding (excluding compensated absences) of the City as of June 30, 2007:

	Number of Issues	Interest Rate	Maturing Through	Principal Outstanding
Governmental Activities:				<u> </u>
Act 99 Note Payable	3	2.80-6.40%	2010	\$ 134,514
Capital Improvement Bonds	1	3.70-3.90%	2026	<u>9,500,000</u> <u>\$9,634,514</u>
Business-type Activities:				
General Obligation Bonds	6	2.50-5.375%	2026	\$6,050,939
Contracts Payable	1	2.25%	2021	1,923,962
Total Debt				<u>\$7,974,901</u>

#### IV. DETAILED NOTES ON ALL FUNDS - Continued

#### E. Long-Term Debt – Continued

The annual debt service requirements to maturity for general obligation bonds outstanding as of June 30, 2007 are as follows:

	<u>Governm</u>	nental Activities	<u>Business-ty</u>	pe Activities
<u>Year Ended</u>	<u>Principal</u>	<u>Interest</u>	<u>Principal</u>	<u>Interest</u>
2008	\$ 649,838	\$ 402,723	\$ 411,245	\$ 213,309
2009	650,201	338,203	421,312	202,550
2010	359,485	316,901	432,187	191,498
2011	335,000	300,643	443,348	180,153
2012	375,000	288,248	454,511	168,501
2013-2017	2,120,000	1,221,458	2,458,553	655,121
2018-2022	2,615,000	793,685	2,635,979	307,089
2023-2027	2,529,990	250,955	<u>717,766</u>	30,023
	<u>\$ 9,634,514</u>	<u>\$3,912,816</u>	<u>\$ 7,974,901</u>	<u>\$ 1,948,244</u>

Internal service funds predominantly serve the governmental funds. Accordingly, long-term liabilities for them are included as part of the above totals for governmental activities, which are \$28,480 of internal service fund compensated absences and \$104,514 of internal service fund installment notes at year end.

#### F. Long-Term Interunit Advances

The Motor Pool Fund has an advance to the General Fund in the amount of \$304,640, at June 30, 2007. The advance is being repaid in quarterly payments over a period of 10 years at 2.50% interest. At June 30, 2007, the General Fund has an advance to the Downtown Development Authority in the amount of \$352,727. The advance is being repaid over the next 7 years with fixed rate of interest (1.72%), and scheduled principal repayments.

#### IV. DETAILED NOTES ON ALL FUNDS - Continued

#### G. Reserved Fund Balance

A detailed description of fund balance reservations and designations (for all governmental fund types) at June 30, 2007, is presented below:

		General		Special Revenue		Capital Projects
<u>Fund Balance</u>	•	Gerierai		Kevenue	•	i iojecis
Reserved For:						
Drug Law Enforcement	\$	48,689	\$	- 3	\$	-
Long Term Advances	_	352,727	_			
Total Reserved		401,416		_		_
Unreserved:						
Designated		-		-		-
Undesignated	_	1,564,526	_	1,573,108		6,956,029
Total Unreserved		1,564,526		1,573,108		6,956,029
Total Fund Balance	\$	1,965,942	\$	1,573,108	\$_	6,956,029

#### H. Property Taxes

Property taxes are assessed as of each December 31. The City tax levy is billed on July 1 of the following year, and payable in eight installments through February. Taxes are considered delinquent on March 1, at which time the applicable property is subject to lien and penalty and interest is assessed. The maximum authorized operating levy for the City is 15 mills. The City's tax levy for the 2006 tax roll is as follows (tax rate per \$1,000 of assessed valuation):

General Operating	10.7602
Refuse	2.1518
Library	1.0000*
Voted Operating	<u> 1.9232</u>
Total	<u>15.8352</u> mills

<sup>\*</sup>City's legal counsel has determined that this millage is not subject to required roll back of MCL 211.34 (d)

#### V. OTHER INFORMATION

- A. Employee Retirement Systems and Plans
  - 1. Municipal Employees Retirement System Defined Benefit Plan
    - a. Plan Description

The City contributes to the Michigan Municipal Employees' Retirement System (MMERS), which is an agent multiple employer retirement system that covers all full time employees of the City hired before July 1999, except for employees that had opted out of the plan. The system provides the following provisions: normal retirement, deferred retirement, service retirement allowance, disability retirement allowance, nonduty-connected death and postretirement adjustments to plan members and their beneficiaries. The service requirement is computed using credited service at the time of termination of membership multiplied by a certain percentage based on the benefit program in effect as of the date of termination of membership times the final average compensation (FAC). The most recent period for which actuarial data was available was for the actuarial valuation as of December 31, 2006.

MERS was organized pursuant to Section 12a of Act #156, Public Acts of the State of Michigan (MSA 5.333(a); MCLA 46.12(a)). MERS is regulated under Act No. 427 of the Public Acts of 1984, sections of which have been approved by the State Pension Council. MERS issues a publicly available financial report that includes financial statements and required supplementary information for the system. That report may be obtained by writing to the System at 447 N. Canal St., Lansing, Michigan 48917-9755.

#### b. Funding Policy

The obligation to contribute to and maintain the system for these employees was established by negotiation with the City's collective bargaining units and personnel policy. The City is required to contribute at an actuarially determined rate; the current rate was a percentage of annual compensation at December 31, 2004 as follows:

General – Union \*
General Non - Union \*
Police – Fire \*
Police Command \*

\*Closed to new members – contributions expressed in fixed monthly dollar amounts

#### V. OTHER INFORMATION - Continued

- A. Employee Retirement Systems and Plans Continued
  - 1. Municipal Employees Retirement System Defined Benefit Plan Continued
    - c. Annual Pension Cost

During the fiscal year ended June 30, 2006, the City's contributions totaling \$536,434 were made in accordance with contribution requirements determined by an actuarial valuation of the plan as of December 31, 2005.

The employer contribution rate has been determined based on the entry age normal cost funding method. Under the entry age normal cost funding method, the total employer contribution is comprised of the normal cost plus the level annual percentage of payroll payment required to amortize the unfunded actuarial accrued liability over 30 years. The employer normal cost is, for each employee, the level percentage of payroll contribution (from entry age to retirement) required to accumulate sufficient assets at the member's retirement to pay for his projected benefit. Significant actuarial assumptions used include a long-term investment yield rate of 8% and annual salary increases of 4.5% based on an age-related scale to reflect merit, longevity, and promotional salary increases.

	Trend Informat	<u>ion</u>		
Fiscal Year	Valuation	Annual	Percentage	Net
Ended	Date	Pension	of APC	Pension
<u>June 30,</u>		Cost (APC)	<u>Contributed</u>	<u>Obligation</u>
2001	2000	\$383,693	100%	-0-
2002	2001	409,837	100%	-0-
2003	2002	379,138	100%	-0-
2004	2003	344,223	100%	-0-
2005	2004	492,630	100%	-0-
2006	2005	495,131	100%	-0-
2007	2006	563,434	100%	-0-

The information presented above was determined as part of the actuarial valuations at the dates indicated.

- 2. Clawson Fire Department Defined Benefit Plan
  - a. Plan Description

The Clawson Fire Department maintains and administers a single-employer defined benefit pension plan to provide pension benefits for its volunteer firemen. The Clawson Fire Department Defined Benefit Plan (the Plan) is considered part of the City of Clawson financial reporting entity and is included in the City's financial reports as a Pension Trust Fund. At June 30, 2006, thirty volunteer firemen were covered by the Plan. Currently, there are no terminated members receiving benefits or entitled to (retired) but not yet receiving benefits.

#### V. OTHER INFORMATION - Continued

- A. Employee Retirement Systems and Plans Continued
  - 2. Clawson Fire Department Defined Benefit Plan Continued
    - a. Plan Description Continued

The authority to establish or amend the plan benefits rests with the City Council. The Plan presently provides retirement as well as death benefits. All pension benefits vest after five years of total service. Employees who retire at age 50 are entitled to a monthly pension payable for life in an amount equal to \$38.50 multiplied by the years of service. Death benefits are based on the present value of accrued benefits per participant and are provided regardless of years of service. The City makes annual contributions to the Plan equal to the amount determined by an actuary. Employee contributions are not allowed. The Plan agreement does not allow post retirement benefit increases.

#### b. Summary of Significant Accounting Policies and Plan Asset Matters

The Plan's financial statements are prepared on the accrual basis of accounting. Contributions from the City are recognized as revenue in the period in which employees provide services to the City. Contributions include payments by the City for Plan insurance premiums, administrative costs and recommended contributions based upon actuarial determinations. Investment income is recognized as earned by the Plan. The net appreciation (depreciation) in the fair value of investments held by the Plan is recorded as an increase (decrease) of investment income based on the valuation of investments as of the date of the balance sheet. Benefits and refunds are expensed when paid.

Investments consisting of mutual funds are held in a brokerage trust account in the name of the Clawson Fire Department Employee Pension Plan. The investments are reported at fair value. Securities traded on a national or international exchange are valued at the latest market price as of the period end. There are no investments in, loans to, or leases with parties related to the Plan.

#### c. Funding Progress and Annual Required Contributions

As of June 30, 2007 the actuarial accrued liability (AAL) was \$833,476 greater than the actuarial value of assets. Plan amendments adopted during 2000 by the Clawson City Council included: the plan's death benefit was changed from 100 times monthly benefit to the present value of the participant's accrued monthly benefit, and the monthly benefit accrual level was increased.

#### V. OTHER INFORMATION - Continued

- A. Employee Retirement Systems and Plans Continued
  - 2. Clawson Fire Department Defined Benefit Plan Continued
    - d. Contributions Required and Contributions Made

The City Council retains the authority to establish or amend the City's obligation to contribute to the plan. The City's policy is to annually fund plan contributions to cover administrative costs and the actuarial recommended contribution. The recommended contributions are determined on an actuarial basis using the modified aggregate actuarial cost method. Under this method, the excess of the actuarial present value of projected benefits of the group included in an actuarial valuation, over the actuarial value of assets is allocated on a level basis over the service of the group between the valuation date and the assumed exit. This allocation is performed for the group as a whole. That portion of the actuarial present value allocated to a valuation year is called the normal cost. Under this method, the actuarial gains (losses), as they occur, reduce (increase) future normal costs.

Total contributions to the Plan for the year ended June 30, 2007 amounted to \$330,000 which covered actuarial recommended contribution and administrative costs, and was based on an actuarial valuation as of July 1, 2006 determined as described above.

#### e. Long-Term Contracts and Reserves

There are no long-term contracts for contributions. In addition, there are no assets legally reserved for purposes other than the payment of plan member benefits.

<u>Sch</u>	<u>nedule of Emp</u>	<u>loyer Contribu</u>	<u>ıtions</u>	
Fiscal Year	Valuation	Annual	Percentage	Net
Ended	Date	Pension	of APC	Pension
June 30	<u> June 30</u>	Cost (APC)	<u>Contributed</u>	<u>Obligation</u>
1998	1997	\$ 7,435	100%	\$-0-
1999	1998	7,252	100%	-0-
2000	1999	10,000	100%	-0-
2001	2000	228,000	100%	-0-
2002	2001	224,000	100%	-0-
2003	2002	224,000	100%	-0-
2004	2003	224,000	100%	-0-
2005	2004	310,000	100%	-0-
2006	2004	330,000	100%	-0-
2007	2006	330,000	100%	-0-

#### V. OTHER INFORMATION - Continued

- A. Employee Retirement Systems and Plans Continued
  - 3. City of Clawson Executive Plan Defined Contribution Plan
    - a. Plan Description

The City of Clawson contributes to the City of Clawson Executive Plan, which is a defined contribution money purchase pension plan. The plan is administered by the ICMA Retirement Corporation (ICMA) who sponsors the prototype plan. Amendments are developed by ICMA and submitted to the City Council for approval.

A defined contribution money purchase pension plan provides pension benefits in return for services rendered, provides an individual account for each participant, and specifies how contributions to the individual's account are to be determined instead of specifying the amount of benefits the individual is to receive. Under a defined contribution pension plan, the benefits a participant will receive depend solely on the amount contributed to the participant's account, the returns earned on investments of those contributions, and forfeitures of other participants' benefits that may be allocated to such participant's account. The City Manager, if not covered by MERS, is eligible to participate in the plan. Contributions made by the City for an employee vest immediately.

### b. Contributions Required and Contributions Made

The City is required to contribute an amount equal to 10% of the employee's gross earnings. Employee contributions on an after tax basis are permitted but not required. During the year, the City's required and actual contributions amounted to \$8,200. There were no employee contributions.

#### 4. City of Clawson Employees Defined Contribution Plan

#### a. Plan Description

In April 1999, the City established a defined contribution plan for employees hired after July 1, 1999. The plan is administered by the ICMA Retirement Corporation (ICMA) who sponsors the prototype plan. Amendments are developed by ICMA and submitted to the City Council for approval. A defined contribution money purchase pension plan provides pension benefits in return for services rendered, provides an individual account for each participant, and specifies how contributions to the individual's account are to be determined instead of specifying the amount of benefits the individual is to receive. Under a defined contribution pension plan, the benefits a participant will receive depend solely on the amount contributed to the participant's account, the returns earned on investments

#### V. OTHER INFORMATION - Continued

- A. Employee Retirement Systems and Plans Continued
  - 4. City of Clawson Employees Defined Contribution Plan Continued
    - a. Plan Description Continued

of those contributions, and forfeitures of other participants' benefits that may be allocated to such participant's account. Contributions made by the City fully vest after 7 years.

b. Contributions Required and Contributions Made

The City is required to contribute an amount equal to 8% of the employee's gross earnings. Employee contributions on a pretax basis are permitted but not required. The City will match up to 2% of an employee's contribution. During the year, the City's required and actual contributions amounted to \$79,617, the employee contributions were \$15,926.

#### B. Post Retirement Health Care Benefits

The City provides post retirement health care insurance coverage to all employees who retire from the City. Currently 51 retirees are covered by this plan. This coverage is offered under contractual arrangements between the employees and the City. These benefits are expensed in the year paid, on a pay-as-you-go basis. Total expenditures were \$837,764 for the year ended June 30, 2007.

#### C. Risk Management

The City of Clawson is a member of the Michigan Municipal Risk Management Authority for its general liability coverage and a member of the Michigan Municipal Workers Compensation Fund for its workers compensation coverage. The City pays annual premiums to the pools. The pools are self-sustaining through member premiums, and each carries reinsurance through commercial companies for claims in excess of the pool loss reserve fund.

In the event that a single loss should exceed the amount of protection afforded by the pool loss reserve fund, reinsurance, or other insurance carried by the pools, or in the event that a series of losses should deplete or exhaust the loss reserve fund and reinsurance, the payment of valid losses shall be the obligation of the individual member or members of the respective pool against whom the claim was made.

No such event has occurred with the City of Clawson and the pools to which it belongs in any of the past three fiscal years.

#### V. OTHER INFORMATION - Continued

### D. Jointly Governed Organizations

#### 1. Resource Recovery Authority

The City is a member of the Southeastern Oakland County Resource Recovery Authority (S.O.C.R.R.A.). The City appoints one member of the Authority's governing board, who then approves the annual budget. The board is made up of representatives from twelve member municipalities. These include Berkley, Beverly Hills, Birmingham, Clawson, Ferndale, Hazel Park, Huntington Woods, Lathrup Village, Oak Park, Pleasant Ridge, Royal Oak, and Troy. The City has a 4.54% participation in the Authority. The joint agreements do not set forth a method for determining each participant's share in the Authority.

### 2. Water Authority

The City is a member of the Southeastern Oakland County Water Authority (S.O.C.W.A.). The City appoints one member to the Authority's governing board, who then approves the annual budget. The board is made up of representatives from eleven member municipalities. These include Berkley, Beverly Hills, Bingham Farms, Birmingham, Clawson, Huntington Woods, Lathrup Village, Pleasant Ridge, Royal Oak, Southfield and Southfield Township. The City has a 4.05% participation in the Authority. The debt of the Authority is being financed by water user fees.

#### E. Contingencies

#### 1. Crooks Road Improvement Project

The City entered into an interlocal agreement with the City of Royal Oak for a joint project for improvements to Crooks Road. The project was completed four years ago but the City has not received a request for payment on the project from the City of Royal Oak to date. The City of Clawson has only received an invoice for preliminary engineering costs on the project of \$16,705 which was paid and expensed in fiscal year 1999. The total project cost and the City's share of the project cost is unknown.

#### 2. Fourteen Mile and Rochester Road Improvement Project

In August 1998, the City entered into a road improvement agreement with Oakland County Road Commission for improvements to Fourteen Mile Road including the Rochester Road intersection. The total project cost was estimated to be \$1,075,870 of which Clawson's portion was \$403,290 less \$35,290 of Tri-Party Program funds. The project was completed as of June 30, 1999, but to date the County has only invoiced the City for \$198,295 which was recorded in fiscal year 1999. The total amount owed by the City of Clawson is unknown.

REQUIRED SUPPLEMENTARY INFORMATION

# Required Supplementary Information – (Unaudited) Defined Benefit Pension Plans – Trend Information For the Year Ended June 30, 2007

## <u>Municipal Employees Retirement System</u> <u>Schedule of Funding Progress</u>

Actuarial	Actuarial	Actuarial	Unfunded			UAAL as a
Valuation	Value of	Accrued	AAL	Funded	Covered	Percent of
<u>Date</u>	<u>Assets</u>	Liability (AAL)	(UAAL)	<u>Ratio</u>	<u>Payroll</u>	Covered Payroll
12/31/97	\$ 8,842,072	\$ 12,667,830	\$ 3,825,758	70%	\$ 3,037,794	126%
12/31/98	9,758,621	12,601,413	2,842,792	77%	2,754,458	103%
12/31/99	11,017,651	14,022,504	3,004,853	79%	2,632,630	114%
12/31/00	11,669,456	15,143,452	3,473,996	77%	2,568,774	135%
12/31/01	12,139,773	15,651,784	3,512,011	78%	2,471,650	142%
12/31/02	11,778,630	17,093,129	5,314,499	69%	2,151,124	247%
12/31/03	11,759,058	18,472,108	6,713,050	64%	2,124,567	316%
12/31/04	11,689,112	19,615,059	7,925,947	60%	2,062,345	384%
12/31/05	11,645,611	20,764,383	9,118,772	56%	1,797,855	507%
12/31/06	11,685,908	21,083,175	9,397,267	55%	1,806,265	520%

Additional information as of December 31, 2006, the latest actual valuation, follows:

Actuarial cost method	Entry age normal cost
Amortization method	Level percent
Remaining amortization period	30 years
Asset valuation method	5-year smoothed market
Actuarial assumptions:	
Investment rate of return	8%
Projected salary increases	4.50% - 8.66%
Includes inflation at 4.5%	

None

Cost of living adjustments

# Required Supplementary Information – (Unaudited) <u>Defined Benefit Pension Plans – Trend Information</u> For the Year Ended June 30, 2007

## <u>Fire Department Defined Benefit Plan</u> <u>Schedule of Funding Progress</u>

	Actuarial	Actuarial Accrued	Excess	
Actuarial	Value of	Liability (AAL) -	Assets Over	Funded
Valuation	Assets	Modified Aggregate	(Under) AAL	Ratio
<u>Date</u>	<u>(a)</u>	(b)	<u>(b-a)</u>	_(a/b)_
7/1/98	\$ 333,943	\$ 475,081	\$ (141,138)	70%
7/1/99	334,760	496,481	(161,721)	67%
7/1/00	296,628	1,996,539	(1,699,911)	15%
7/1/01	476,761	1,300,528	(823,767)	37%
7/1/02	659,108	1,790,984	(1,131,876)	37%
7/1/03	939,097	1,935,950	(996,853)	49%
7/1/04	1,302,908	2,503,944	(1,201,036)	52%
7/1/05	1,695,905	3,023,387	(1,327,482)	56%
7/1/06	2,579,735	3,413,211	(833,476)	75%

Due to the part-time nature of volunteer firemen, all payroll based required disclosures are not deemed relevant.

Additional information as of July 1, 2006, the latest actual valuation, follows:

Actuarial cost method	Modified aggregate
Amortization method	Future normal cost is amortized
	over future years of service
Amortization period	7.75 years
Actuarial asset valuation method	Market value
Actuarial assumptions:	
Investment rate of return	6%
Projected salary increases	Not applicable
Post retirement benefit increases	None
Inflation	None

### **General Fund**

# Statement of Revenues, Expenditures and Changes in Fund Balance Budget and Actual

### For the Year Ended June 30, 2007

		Budgete	d Am	nounts			\	ariance with
	_	Original		Final		Actual	ı	Final Budget
Revenues:	_							
Property Taxes	\$	4,865,000	\$	4,860,000	\$	4,884,510	\$	24,510
Penalties and Interest		24,000		24,000		34,799		10,799
Property Tax Administration Fee		160,000		160,000		169,894		9,894
Licenses and Permits		156,800		193,800		215,375		21,575
Intergovernmental - State		1,039,150		1,039,150		1,198,565		159,415
Intergovernmental - Local		28,750		37,750		38,027		277
Charges for Services		202,750		217,750		210,212		(7,538)
Fines and Forfeitures		134,000		173,300		174,533		1,233
Franchise Fees		120,000		120,000		142,427		22,427
Interest Earnings		110,000		190,000		232,713		42,713
Other Revenues		229,000		251,000		289,438	_	38,438
Total Revenues	_	7,069,450	_	7,266,750	_	7,590,493	_	323,743
Expenditures:								
General Government:								
City Council		16,745		16,745		16,184		561
City Manager		195,810		196,115		189,919		6,196
Elections		23,200		23,200		21,193		2,007
Finance		103,615		117,025		113,790		3,235
Assessor		84,105		84,105		83,909		196
Attorney		132,200		132,200		115,240		16,960
Clerk		207,655		219,950		210,769		9,181
Treasurer		175,790		176,040		151,808		24,232
City Hall	_	296,920	_	301,120	_	295,398	_	5,722
Total General Government	_	1,236,040		1,266,500	_	1,198,210	_	68,290
Public Safety:								
Police		2,033,365		2,135,815		2,114,942		20,873
Fire		480,225		480,535		457,383		23,152
Inspection and Engineering		277,670		293,295		286,071		7,224
Planning Commission	_	81,000	_	85,250	_	84,538	_	712
Total Public Safety	_	2,872,260	_	2,994,895	_	2,942,934	_	51,961
Public Works:								
Department of Public Works		662,665		669,190		657,364		11,826
Street Lighting	_	156,375	_	156,375	_	154,111	_	2,264
Total Public Works	_	819,040	_	825,565	_	811,475	_	14,090
Health and Welfare:						40400=		4400=
Senior Citizens		187,270		198,260		184,235		14,025
Youth Programs		4,025	_	4,325	_	4,301	_	24
Total Health and Welfare	_	191,295	_	202,585	_	188,536	_	14,049
Recreation and Cultural:		0.40 4.45		0.40.00=		04 4 00 1		00.044
Parks		242,145		243,625		214,281		29,344
Recreation		374,810		380,785		360,262		20,523
Historical	_	17,150	_	18,150	_	17,681	_	469
Total Recreation and Cultural	_	634,105		642,560	_	592,224	_	50,336

(Continued)

# CITY OF CLAWSON General Fund

#### Statement of Revenues, Expenditures and Changes in Fund Balance **Budget and Actual**

# For the Year Ended June 30, 2007

		Budgete	<b>Budgeted Amounts</b>					Variance with
	_	Original		Final		Actual		Final Budget
Expenditures: (continued)	_				_		_	
Other Functions:								
Other Functions	\$	1,500	\$	1,500	\$	415	\$	1,085
Retiree Health Insurance		790,750		850,750		847,949		2,801
Cable TV/internet		22,395	_	22,395		18,946	_	3,449
Total Other Functions		814,645	-	874,645		867,310		7,335
Debt Service:	_		-				_	
Principal		30,960		30,960		30,961		(1)
Interest and Other Charges		10,840		10,840		10,830		10
Total Debt Service	_	41,800	-	41,800	_	41,791	-	9
Capital Outlay	_	255,500	-	283,000	_	187,782	-	95,218
Contingency	_	212,945	-	155,200	_		_	155,200
Total Expenditures	_	7,077,630	-	7,286,750	_	6,830,262	_	456,488
Excess (Deficiency) of Revenues Over Expenditures	_	(8,180)	-	(20,000)	_	760,231	-	780,231
Other Financing Sources (Uses):								
Transfers In	_	20,000	-	20,000	_	20,000	-	
Net Change in Fund Balance		11,820		-		780,231		780,231
Fund Balance - Beginning	_	1,185,711	-	1,185,711	_	1,185,711	-	
Fund Balance - Ending	\$_	1,197,531	\$	1,185,711	\$_	1,965,942	\$_	780,231

## **Major Street Fund**

# Statement of Revenues, Expenditures and Changes in Fund Balance Budget and Actual

### For the Year Ended June 30, 2007

		Budgete	d An	nounts				Variance with
	_	Original		Final		Actual		Final Budget
Revenues:	_						•	
Intergovernmental	\$	490,000	\$	490,000	\$	476,781	\$	(13,219)
Interest Income	_	25,000		31,005		51,539	_	20,534
Total Revenues	-	515,000	_	521,005	_	528,320		7,315
Expenditures:								
Highways, Streets, Sidewalks and								
Other Maintenance		492,245		502,250		400,637		101,613
Administrative	_	22,000	_	22,000		22,000		-
Total Expenditures	-	514,245	_	524,250	_	422,637		101,613
Excess (Deficiency) of Revenues								
Over Expenditures		755		(3,245)		105,683		108,928
Other Financing Uses:								
Transfers Out	_	(110,000)	_	(110,000)	_	(110,000)		
Net Change in Fund Balance		(109,245)		(113,245)		(4,317)		108,928
Fund Balance, July 1	_	1,122,942	_	1,122,942	_	1,122,942	-	
Fund Balance, June 30	\$_	1,013,697	\$_	1,009,697	\$_	1,118,625	\$	108,928

OTHER SUPPLEMENTARY INFORMATION

# Combining Balance Sheet

# Nonmajor Governmental Funds June 30, 2007

		Local Street		Library		Refuse Collection		CDBG		Total Nonmajor Governmental Funds
<u>ASSETS</u>	_	Outcot	-	Library	-	Concention	_	0000	-	T unus
Cash and Cash Equivalents Receivables (net of allowance	\$	355,873	\$	43,070	\$	138,020	\$	-	\$	536,963
for uncollectibles)		208		_		_		_		208
Due from Other Funds		5,000		-		-		_		5,000
Due from State		15,769		5,012		-		-		20,781
Prepaid Expenditures	_	1,946	-	4,779			_		-	6,725
Total Assets	\$ _	378,796	\$	52,861	\$	138,020	\$ _	<u>-</u>	\$	569,677
LIABILITIES AND FUND BALANCE										
Liabilities:										
Accounts Payable	\$	1,066	\$	5,080	\$	69,358	\$	-	\$	75,504
Due to Other Funds		20,330		=		=		-		20,330
Due to Component Units		-		5,805		-		-		5,805
Accrued Liabilities	_	3,731	_	9,824	_				_	13,555
Total Liabilities		25,127		20,709		69,358		-		115,194
Fund Balance : Unreserved:										
Undesignated	_	353,669	-	32,152		68,662	_			454,483
Total Liabilities and Fund Balance	\$_	378,796	\$	52,861	\$	138,020	\$_		\$	569,677

# Combining Statement of Revenues, Expenditures and Changes in Fund Balance Nonmajor Governmental Funds For the Year Ended June 30, 2007

		Local Street		Library		Refuse Collection		CDBG		Total Nonmajor Governmental Funds
Revenues:	_		-				-			
Taxes	\$	-	\$	391,815	\$	829,422	\$	-	\$	1,221,237
Intergovernmental		225,886		12,586		-		33,039		271,511
Interest Income		12,447		5,009		15,672		-		33,128
Other		-		36,570		-		-		36,570
Total Revenues	_	238,333	-	445,980		845,094	_	33,039		1,562,446
Expenditures:										
Highways, Streets, Sidewalks and										
Other Maintenance		296,190		-		-		-		296,190
Public Library		-		400,148		-		-		400,148
Capital Outlay		-		11,938		-		-		11,938
Administrative		18,750		-		-		-		18,750
Sanitation		-		-		861,506		-		861,506
Recreation and Culture	_	-	=			_	_	33,039		33,039
Total Expenditures	_	314,940	-	412,086	,	861,506	-	33,039		1,621,571
Excess (Deficiency) of Revenues										
Over Expenditures		(76,607)		33,894		(16,412)		-		(59,125)
Other Financing Sources (Uses):										
Operating Transfers In	_	110,000	-		•	-		-		110,000
Net Change in Fund Balance		33,393		33,894		(16,412)		-		50,875
Fund Balance, July 1	_	320,276	-	(1,742)		85,074		-	•	403,608
Fund Balance, June 30	\$_	353,669	\$	32,152	\$	68,662	\$	-	\$	454,483

# POST, SMYTHE, LUTZ and ZIEL

 $\begin{array}{c} \text{of Plymouth LLP} \\ Certified\ Public\ Accountants \end{array}$ 

TELEPHONE (734) 453-8770 FAX (734) 453-0312

#### **PLYMOUTH**

1034 WEST ANN ARBOR TRAIL P.O. BOX 5520 PLYMOUTH, MI 48170-1502 Dennis M. Siegner, C.P.A., C.V.A. David R. Williamson, C.P.A. Jane F. Wang, C.P.A. Rana M. Emmons, C.P.A. **BLOOMFIELD HILLS** 

 $\begin{array}{c} 3707 \ \text{WEST MAPLE ROAD} \\ \text{SUITE 101} \\ \text{BLOOMFIELD HILLS, MI} \ \ 48301\text{-}3212 \end{array}$ 

Jennifer A. Galofaro, C.P.A., C.V.A. Susan H. Bertram, C.P.A.

October 2, 2007

Honorable Mayor and City Council City of Clawson Clawson, Michigan

In planning and performing our audit of the City of Clawson for the year ended June 30, 2007, we have considered the City's internal control structure to determine our auditing procedures for the purpose of expressing an opinion on the financial statements and not to provide assurance on the internal control structure.

However during our audit we became aware of several matters that are opportunities for strengthening internal controls and operating efficiencies. The memorandum that accompanies this letter summarizes our comments and suggestions in these areas. This letter does not affect our report dated October 2, 2007 on the financial statements of the City of Clawson.

We will review the status of these comments during our next audit engagement. We have already discussed these comments and suggestions with various City administrative personnel, and we will be pleased to discuss them in further detail at your convenience, to perform any additional studies or assist in their implementation.

Respectfully,

Post, Smythe, Lutz and Ziel of Plymouth LLP Certified Public Accountants

Post, Smithe, Kutnit Zil og Plynnth

#### Accounting Records and Processes

The records available for audit continue to improve; however the following recommendations should be considered:

- Accounts payable for selected disbursements were not always accompanied by appropriate supporting documentation. Although the administration provided the documentation upon request, all disbursements should be accompanied by appropriate supporting documentation prior to disbursement.
- Documentation of adjusting journal entries We suggest a "general journal" should be maintained with supporting documentation of all adjustments.
- Bank Reconciliations are an important aspect of internal accounting controls; however, the implementation of the cash receipting software modules has made the process considerably more labor intensive. We suggest that the City consider purchasing accounting software with a bank reconciliation module or modifications to the current program to speed up bank reconciliations.
- City tax revenues should be recognized on the modified accrual method of accounting. A tax receivables for real and personal property taxes should be set up in each fund, and payments from the tax collection fund should be posted against the receivable. At settlement, the receivable balances (included special assessments) should be reconciled to the Treasurer's records.

#### <u>Utility Accounts Receivable</u>

Approximately 9% of the annual revenues received from the system, were placed on the 2007 tax roll for collection, as they were delinquent by more than six months. Given this high percentage, we suggest that the City consider other enforcement actions to improve cash flow of the system, and protect the City from potential losses. With the uncertainties in the current housing market, liens on properties may not be completely collected.

### Other Internal Control Matters

The City administration is currently reviewing the cost benefit relationship of these suggestions:

- Consider establishing a separate accounts payable checking account for larger transactions, and limit the dollar amount of the "typical" payable and payroll checks to a specific amount. Banks offer a service which automatically returns checks unpaid if they exceed a given dollar limit.
- Use of regional "lock box" services offered by banks could speed up cash flow and improve internal control. Generally, the banks will also work with your accounting software to update customer accounts in an automated fashion.
- Separate depository accounts from disbursing accounts, and use ACH filters and blocks on all accounts.

#### <u>Upcoming Reporting Change</u>

The Governmental Accounting Standards Board has recently released Statement Number 45, Accounting and Reporting by Employers for Postemployment Benefits Other Than Pensions. The new pronouncement provides guidance for local units of government in recognizing the cost of retiree health care, as well as any "other" postemployment benefits (other than pensions). The new rules will cause the City as a whole to recognize the cost of providing retiree health care coverage over the working life of the employee, rather than at the time the health care premiums are paid, in the "Entity Wide" financial statements. The new pronouncement is effective for the year ending June 30, 2008, and will require actuarial valuations of the liability at least tri-annually.